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*McInnis S.E.*

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AMENDMENT NO. \_\_\_\_\_ Calendar No. \_\_\_\_\_

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—116th Cong., 2d Sess.

**H. R. 1044**

To a	<b>AMENDMENT N<sup>o</sup> 2690</b>	minate
By	<i>Lee</i>	ment-
To:	<i>H.R. 1044</i>	nerical
Ref	<i>36</i>	d for
	<b>Page(s)</b>	and
	GPO: 2018 33-682 (nuc)	

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended  
to be proposed by Mr. LEE

Viz:

- 1 Strike all after the enacting clause and insert the fol-
- 2 lowing:
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Fairness for High-
- 5 Skilled Immigrants Act of 2020".
- 6 **SEC. 2. NUMERICAL LIMITATION TO ANY SINGLE FOREIGN**
- 7 **STATE.**
- 8 (a) IN GENERAL.—Section 202(a)(2) of the Immi-
- 9 gration and Nationality Act (8 U.S.C. 1152(a)(2)) is
- 10 amended to read as follows:

1           “(2) PER COUNTRY LEVELS FOR FAMILY-SPON-  
2       SORED IMMIGRANTS.—Subject to paragraphs (3)  
3       and (4), the total number of immigrant visas made  
4       available to natives of any single foreign state or de-  
5       pendent area under section 203(a) in any fiscal year  
6       may not exceed 15 percent (in the case of a single  
7       foreign state) or 2 percent (in the case of a depend-  
8       ent area) of the total number of such visas made  
9       available under such section in that fiscal year.”.

10       (b) CONFORMING AMENDMENTS.—Section 202 of  
11 such Act (8 U.S.C. 1152) is amended—

12           (1) in subsection (a)—

13                (A) in paragraph (3), by striking “both  
14       subsections (a) and (b) of section 203” and in-  
15       serting “section 203(a)”; and

16                (B) by striking paragraph (5); and

17           (2) by amending subsection (e) to read as fol-  
18       lows:

19       “(e) SPECIAL RULES FOR COUNTRIES AT CEILING.—  
20 If the total number of immigrant visas made available  
21 under section 203(a) to natives of any single foreign state  
22 or dependent area will exceed the numerical limitation  
23 specified in subsection (a)(2) in any fiscal year, immigrant  
24 visas shall be allotted to such natives under section 203(a)  
25 (to the extent practicable and otherwise consistent with

1 this section and section 203) in a manner so that, except  
2 as provided in subsection (a)(4), the proportion of the  
3 visas made available under each of paragraphs (1) through  
4 (4) of section 203(a) is equal to the ratio of the total visas  
5 made available under the respective paragraph to the total  
6 visas made available under section 203(a).”.

7 (c) COUNTRY-SPECIFIC OFFSET.—Section 2 of the  
8 Chinese Student Protection Act of 1992 (8 U.S.C. 1255  
9 note) is amended—

10 (1) in subsection (a), by striking “(as defined  
11 in subsection (c))”;

12 (2) by striking subsection (d); and

13 (3) by redesignating subsection (e) as sub-  
14 section (d).

15 (d) EFFECTIVE DATE.—The amendments made by  
16 this section shall take effect on the first day of the second  
17 fiscal year beginning after the date of enactment of this  
18 Act, and shall apply to that fiscal year and each subse-  
19 quent fiscal year.

20 (e) TRANSITION RULES FOR EMPLOYMENT-BASED  
21 IMMIGRANTS.—

22 (1) IN GENERAL.—Subject to paragraphs (2)  
23 through (4), and notwithstanding title II of the Im-  
24 migration and Nationality Act (8 U.S.C. 1151 et  
25 seq.), the following rules shall apply:

1           (A) During the first nine fiscal years after  
2           the effective date, certain visas will be reserved  
3           within the immigrant visas made available  
4           under each of paragraphs (2) and (3) of section  
5           203(b) of the Immigration and Nationality Act  
6           (8 U.S.C. 1153(b)).

7           (B) With regard to immigrant visas made  
8           available under paragraphs (2) and (3) of sec-  
9           tion 203(b) of the Immigration and Nationality  
10          Act (8 U.S.C. 1153(b)) for the first nine fiscal  
11          years after the effective date, visas will be re-  
12          served for immigrants native to countries other  
13          than the two states with the largest aggregate  
14          number of natives who are beneficiaries of ap-  
15          proved but backlogged petitions for immigrant  
16          status under section 203(b) of the Immigration  
17          and Nationality Act (8 U.S.C. 1153(b)), as fol-  
18          lows:

19               (i) For the first fiscal year after the  
20               effective date, 30 percent of the immigrant  
21               visas made available under paragraphs (2)  
22               and (3) of section 203(b) of the Immigra-  
23               tion and Nationality Act (8 U.S.C.  
24               1153(b)) shall be allotted to immigrants  
25               who are natives of a foreign state or de-

1           pendent area that is not one of the two  
2           states with the largest aggregate numbers  
3           of natives waiting for immigrant status.

4           (ii) For the second fiscal year after  
5           the effective date, 25 percent of the immi-  
6           grant visas made available under para-  
7           graphs (2) and (3) of section 203(b) of the  
8           Immigration and Nationality Act (8 U.S.C.  
9           1153(b)) shall be allotted to immigrants  
10          who are natives of a foreign state or de-  
11          pendent area that is not one of the two  
12          states with the largest aggregate numbers  
13          of natives waiting for immigrant status.

14          (iii) For the third fiscal year after the  
15          effective date, 20 percent of the immigrant  
16          visas made available under paragraphs (2)  
17          and (3) of section 203(b) of the Immigra-  
18          tion and Nationality Act (8 U.S.C.  
19          1153(b)) shall be allotted to immigrants  
20          who are natives of a foreign state or de-  
21          pendent area that is not one of the two  
22          states with the largest aggregate numbers  
23          of natives waiting for immigrant status.

24          (iv) For the fourth fiscal year after  
25          the effective date, 15 percent of the immi-

1 grant visas made available under para-  
2 graphs (2) and (3) of section 203(b) of the  
3 Immigration and Nationality Act (8 U.S.C.  
4 1153(b)) shall be allotted to immigrants  
5 who are natives of a foreign state or de-  
6 pendent area that is not one of the two  
7 states with the largest aggregate numbers  
8 of natives waiting for immigrant status.

9 (v) For the fifth and sixth fiscal years  
10 after the effective date, 10 percent of the  
11 immigrant visas made available under  
12 paragraphs (2) and (3) of section 203(b)  
13 of the Immigration and Nationality Act (8  
14 U.S.C. 1153(b)) shall be allotted to immi-  
15 grants who are natives of a foreign state or  
16 dependent area that is not one of the two  
17 states with the largest aggregate numbers  
18 of natives waiting for immigrant status.

19 (vi) For the seventh, eighth, and  
20 ninth fiscal years after the effective date,  
21 5 percent of the immigrant visas made  
22 available under paragraphs (2) and (3) of  
23 section 203(b) of the Immigration and Na-  
24 tionality Act (8 U.S.C. 1153(b)) shall be  
25 allotted to immigrants who are natives of

1 a foreign state or dependent area that is  
2 not one of the two states with the largest  
3 aggregate numbers of natives waiting for  
4 immigrant status.

5 (C) 5.75 percent of the immigrant visas  
6 made available under paragraphs (2) and (3) of  
7 section 203(b) of the Immigration and Nation-  
8 ality Act (8 U.S.C. 1153(b)) shall be reserved  
9 annually for the first nine fiscal years after the  
10 effective date for immigrants who are native to  
11 countries other than the two states with the  
12 largest aggregate number of natives who are  
13 beneficiaries of approved but backlogged peti-  
14 tions for immigrant status under such section.  
15 Such visas will be made available by the fol-  
16 lowing priority ordering:

17 (i) Derivative dependents described in  
18 section 203(d) of the Immigration and Na-  
19 tionality Act (8 U.S.C. 1153(d)) who seek  
20 to join a principal beneficiary of a petition  
21 for an immigrant visa under paragraphs  
22 (2) and (3) of section 203(b) of the Immi-  
23 gration and Nationality Act (8 U.S.C.  
24 1153(b)).

1 (ii) Immigrants who seek to enter the  
2 United States as new arrivals and who  
3 have not resided or worked in the United  
4 States at any point in the four-year period  
5 immediately preceding the filing of their  
6 petition for an immigrant visa under sec-  
7 tion 203(b) of the Immigration and Na-  
8 tionality Act (8 U.S.C. 1153(b)).

9 (iii) Other immigrants who meet the  
10 criteria of this subparagraph.

11 (D) The two states with the largest aggre-  
12 gate numbers of natives who are beneficiaries of  
13 approved petitions referred to in subparagraphs  
14 (B) and (C) are the two states with the largest  
15 aggregate number of approved cases awaiting  
16 visa number availability for immigrant visas  
17 under section 203(b) of the Immigration and  
18 Nationality Act (8 U.S.C. 1153(b)), as identi-  
19 fied by adding the numbers associated with  
20 aliens awaiting employment-based immigrant  
21 status in the most recent and available Count  
22 Of Approved Employment-Based Immigrant  
23 Petitions With Priority Dates On Or After the  
24 State Department's Visa Bulletin from the De-  
25 partment of Homeland Security and such num-



1           bers in the most recent Annual Report of Immi-  
2           grant Visa Applicants in the Employment-  
3           Based Preferences Registered at the National  
4           Visa Center from the Department of State (or  
5           successor publications).

6           (E) Notwithstanding subparagraphs (A)  
7           through (D), for each of the seven fiscal years  
8           after the effective date, not fewer than 4,400 of  
9           the immigrant visas made available under para-  
10          graph (3) of section 203(b) of the Immigration  
11          and Nationality Act (8 U.S.C. 1153(b)) and not  
12          reserved by subparagraphs (B) and (C) shall be  
13          allotted to immigrants who are described in sec-  
14          tion 656.5(a) of title 20, Code of Federal Regu-  
15          lations (or a successor regulation) and are seek-  
16          ing admission to the United States to work in  
17          an occupation described in that section.

18          (F) Family members described in section  
19          203(d) of the Immigration and Nationality Act  
20          (8 U.S.C. 1153(d)) who are accompanying or  
21          following to join a principal beneficiary seeking  
22          admission under subparagraph (E) shall be en-  
23          titled to an unreserved visa in the same status  
24          and in the same order of consideration as such  
25          principal beneficiary, but shall not be counted

1           against the 4,400 immigrant visas allotted  
2           under that subparagraph.

3           (2) PER-COUNTRY LEVELS.—

4                 (A) RESERVED VISAS.—The number of  
5           visas reserved under each of clauses (i) through  
6           (iv) of paragraph (1)(B) and each of clauses (i)  
7           through (iii) of paragraph (1)(C) made avail-  
8           able to natives of any single foreign state or de-  
9           pendent area in the appropriate fiscal year may  
10          not exceed 25 percent (in the case of a single  
11          foreign state) or 2 percent (in the case of a de-  
12          pendent area) of the total number of such visas.

13                (B) UNRESERVED VISAS.—Not more than  
14          85 percent of the immigrant visas made avail-  
15          able under each of paragraphs (2) and (3) of  
16          section 203(b) of the Immigration and Nation-  
17          ality Act (8 U.S.C. 1153(b)) and not reserved  
18          under paragraph (1), for each of the first nine  
19          fiscal years after the effective date, may be al-  
20          lotted to immigrants who are natives of any sin-  
21          gle foreign state.

22                (3) SPECIAL RULE TO PREVENT UNUSED  
23          VISAS.—If, with respect to first nine fiscal years  
24          after the effective date, the application of para-  
25          graphs (1) and (2) would prevent the total number

1 of immigrant visas made available under paragraph  
2 (2) or (3) of section 203(b) of the Immigration and  
3 Nationality Act (8 U.S.C. 1153(b)) from being  
4 issued, such visas may be issued during the remain-  
5 der of such fiscal year without regard to paragraphs  
6 (1) and (2).

7 (4) RULES FOR CHARGEABILITY AND DEPEND-  
8 ENTS.—Section 202(b) of the Immigration and Na-  
9 tionality Act (8 U.S.C. 1152(b)) shall apply in deter-  
10 mining the foreign state to which an alien is charge-  
11 able, and section 203(d) of the Immigration and Na-  
12 tionality Act (8 U.S.C. 1153(d)) shall apply in allo-  
13 cating immigrant visas to dependents, for purposes  
14 of this subsection.

15 (5) EFFECTIVE DATE DEFINED.—In this sub-  
16 section, the term “effective date” means the first  
17 day of the second fiscal year beginning after the  
18 date of enactment of this Act.

19 **SEC. 3. POSTING AVAILABLE POSITIONS THROUGH THE DE-**  
20 **PARTMENT OF LABOR.**

21 (a) DEPARTMENT OF LABOR WEBSITE.—Section  
22 212(n) of the Immigration and Nationality Act (8 U.S.C.  
23 1182(n)) is amended by adding at the end the following:

24 “(6) For purposes of complying with paragraph  
25 (1)(C)—

1           “(A) Not later than 180 days after the  
2           date of the enactment of the Fairness for High-  
3           Skilled Immigrants Act of 2020, the Secretary  
4           of Labor shall establish a searchable internet  
5           website for posting positions in accordance with  
6           paragraph (1)(C) that is available to the public  
7           without charge, except that the Secretary may  
8           delay the launch of such website for a single pe-  
9           riod identified by the Secretary by notice in the  
10          Federal Register that shall not exceed 30 days.

11          “(B) The Secretary may work with private  
12          companies or nonprofit organizations to develop  
13          and operate the internet website described in  
14          subparagraph (A).

15          “(C) The Secretary shall promulgate rules,  
16          after notice and a period for comment, to carry  
17          out this paragraph.”.

18          (b) PUBLICATION REQUIREMENT.—The Secretary of  
19          Labor shall submit to Congress, and publish in the Fed-  
20          eral Register and in other appropriate media, a notice of  
21          the date on which the internet website required under sec-  
22          tion 212(n)(6) of the Immigration and Nationality Act,  
23          as established by subsection (a), will be operational.

24          (c) APPLICATION.—The amendment made by sub-  
25          section (a) shall apply to any application filed on or after

1 the date that is 90 days after the date described in sub-  
2 section (b).

3 (d) INTERNET POSTING REQUIREMENT.—Section  
4 212(n)(1)(C) of the Immigration and Nationality Act (8  
5 U.S.C. 1182(n)(1)(C)) is amended—

6 (1) by redesignating clause (ii) as subclause  
7 (II);

8 (2) by striking “(i) has provided” and inserting  
9 the following:

10 “(ii)(I) has provided”; and

11 (3) by inserting before clause (ii), as redesign-  
12 nated by paragraph (2), the following:

13 “(i) except in the case of an employer  
14 filing a petition on behalf of an H-1B non-  
15 immigrant who has already been counted  
16 against the numerical limitations and is  
17 not eligible for a full 6-year period, as de-  
18 scribed in section 214(g)(7), or on behalf  
19 of an H-1B nonimmigrant authorized to  
20 accept employment under section 214(n),  
21 has posted on the internet website de-  
22 scribed in paragraph (6), for at least 30  
23 calendar days, a description of each posi-  
24 tion for which a nonimmigrant is sought,  
25 that includes—

1                   “(I) the occupational classifica-  
2                   tion, and if different the employer’s  
3                   job title for the position, in which the  
4                   nonimmigrant(s) will be employed;

5                   “(II) the education, training, or  
6                   experience qualifications for the posi-  
7                   tion;

8                   “(III) the salary or wage range  
9                   and employee benefits offered;

10                  “(IV) the location(s) at which the  
11                  nonimmigrant(s) will be employed;  
12                  and

13                  “(V) the process for applying for  
14                  a position; and”.

15   **SEC. 4. H-1B EMPLOYER PETITION REQUIREMENTS.**

16       (a) **WAGE DETERMINATION INFORMATION.**—Section  
17   212(n)(1)(D) of the Immigration and Nationality Act (8  
18   U.S.C. 1182(n)(1)(D)) is amended by inserting “the pre-  
19   vailing wage determination methodology used under sub-  
20   paragraph (A)(i)(II),” after “shall contain”.

21       (b) **NEW APPLICATION REQUIREMENTS.**—Section  
22   212(n)(1) of the Immigration and Nationality Act (8  
23   U.S.C. 1182(n)(1)) is amended by inserting after subpara-  
24   graph (G)(ii) the following:

1           “(H)(i) The employer, or a person or entity act-  
2           ing on the employer’s behalf, has not advertised any  
3           available position specified in the application in an  
4           advertisement that states or indicates that—

5                   “(I) such position is only available to an  
6           individual who is or will be an H-1B non-  
7           immigrant; or

8                   “(II) an individual who is or will be an H-  
9           1B nonimmigrant shall receive priority or a  
10          preference in the hiring process for such posi-  
11          tion.

12          “(ii) The employer has not primarily recruited  
13          individuals who are or who will be H-1B non-  
14          immigrants to fill such position.

15          “(I) If the employer, in a previous period speci-  
16          fied by the Secretary, employed one or more H-1B  
17          nonimmigrants, the employer shall submit to the  
18          Secretary the Internal Revenue Service Form W-2  
19          Wage and Tax Statements filed by the employer  
20          with respect to the H-1B nonimmigrants for such  
21          period.”.

22          (c) ADDITIONAL REQUIREMENT FOR NEW H-1B PE-  
23          TITIONS.—

24                  (1) IN GENERAL.—Section 212(n)(1) of the Im-  
25          migration and Nationality Act (8 U.S.C.

1 1182(n)(1)), as amended by subsection (b), is fur-  
2 ther amended by inserting after subparagraph (I),  
3 the following:

4 “(J)(i) If the employer employs 50 or more em-  
5 ployees in the United States, the sum of the number  
6 of such employees who are H-1B nonimmigrants  
7 plus the number of such employees who are non-  
8 immigrants described in section 101(a)(15)(L) does  
9 not exceed 50 percent of the total number of em-  
10 ployees.

11 “(ii) Any group treated as a single employer  
12 under subsection (b), (c), (m), or (o) of section 414  
13 of the Internal Revenue Code of 1986 shall be treat-  
14 ed as a single employer for purposes of clause (i).”.

15 (2) RULE OF CONSTRUCTION.—Nothing in sub-  
16 paragraph (J) of section 212(n)(1) of the Immigra-  
17 tion and Nationality Act (8 U.S.C. 1182(n)(1)), as  
18 added by paragraph (1), may be construed to pro-  
19 hibit renewal applications or change of employer ap-  
20 plications for H-1B nonimmigrants employed by an  
21 employer on the date of enactment of this Act.

22 (3) EFFECTIVE DATE.—The amendment made  
23 by this subsection shall take effect on the date that  
24 is 180 days after the date of enactment of this Act.



1 (d) LABOR CONDITION APPLICATION FEE.—Section  
2 212(n) of the Immigration and Nationality Act (8 U.S.C.  
3 1182(n)), as amended by section 3(a), is further amended  
4 by adding at the end the following:

5 “(7)(A) The Secretary of Labor shall promulgate a  
6 regulation that requires applicants under this subsection  
7 to pay an administrative fee to cover the average paper-  
8 work processing costs and other administrative costs.

9 “(B)(i) Fees collected under this paragraph shall be  
10 deposited as offsetting receipts within the general fund of  
11 the Treasury in a separate account, which shall be known  
12 as the ‘H-1B Administration, Oversight, Investigation,  
13 and Enforcement Account’ and shall remain available  
14 until expended.

15 “(ii) The Secretary of the Treasury shall refund  
16 amounts in such account to the Secretary of Labor for  
17 salaries and related expenses associated with the adminis-  
18 tration, oversight, investigation, and enforcement of the  
19 H-1B nonimmigrant visa program.”.

20 (e) ELIMINATION OF B-1 IN LIEU OF H-1.—Section  
21 214(g) of the Immigration and Nationality Act (8 U.S.C.  
22 1184(g)) is amended by adding at the end the following:

23 “(12)(A) Unless otherwise authorized by law, an alien  
24 normally classifiable under section 101(a)(15)(H)(i) who  
25 seeks admission to the United States to provide services

1 in a specialty occupation described in paragraph (1) or  
2 (3) of subsection (i) may not be issued a visa or admitted  
3 under section 101(a)(15)(B) for such purpose.

4 “(B) Nothing in this paragraph may be construed to  
5 authorize the admission of an alien under section  
6 101(a)(15)(B) who is coming to the United States for the  
7 purpose of performing skilled or unskilled labor if such  
8 admission is not otherwise authorized by law.”.

9 **SEC. 5. INVESTIGATION AND DISPOSITION OF COMPLAINTS**  
10 **AGAINST H-1B EMPLOYERS.**

11 (a) INVESTIGATION, WORKING CONDITIONS, AND  
12 PENALTIES.—Section 212(n)(2)(C) of the Immigration  
13 and Nationality Act (8 U.S.C. 1182(n)(2)(C)) is amended  
14 by striking clause (iv) and inserting the following:

15 “(iv)(I) An employer that has filed an application  
16 under this subsection violates this clause by taking, failing  
17 to take, or threatening to take or fail to take a personnel  
18 action, or intimidating, threatening, restraining, coercing,  
19 blacklisting, discharging, or discriminating in any other  
20 manner against an employee because the employee—

21 “(aa) disclosed information that the employee  
22 reasonably believes evidences a violation of this sub-  
23 section or any rule or regulation pertaining to this  
24 subsection; or

1           “(bb) cooperated or sought to cooperate with  
2           the requirements under this subsection or any rule  
3           or regulation pertaining to this subsection.

4           “(II) An employer that violates this clause shall be  
5           liable to the employee harmed by such violation for lost  
6           wages and benefits.

7           “(III) In this clause, the term ‘employee’ includes—

8                   “(aa) a current employee;

9                   “(bb) a former employee; and

10                  “(cc) an applicant for employment.”.

11           (b) INFORMATION SHARING.—Section 212(n)(2)(H)  
12           of the Immigration and Nationality Act (8 U.S.C.  
13           1182(n)(2)(H)) is amended to read as follows:

14           “(H)(i) The Director of U.S. Citizenship and Immi-  
15           gration Services shall provide the Secretary of Labor with  
16           any information contained in the materials submitted by  
17           employers of H-1B nonimmigrants as part of the petition  
18           adjudication process that indicates that the employer is  
19           not complying with visa program requirements for H-1B  
20           nonimmigrants.

21           “(ii) The Secretary may initiate and conduct an in-  
22           vestigation and hearing under this paragraph after receiv-  
23           ing information of noncompliance under this subpara-  
24           graph.”.

1 **SEC. 6. LABOR CONDITION APPLICATIONS.**

2 (a) APPLICATION REVIEW REQUIREMENTS.—Section  
3 212(n)(1) of the Immigration and Nationality Act (8  
4 U.S.C. 1182(n)(1)) is amended, in the undesignated mat-  
5 ter following subparagraph (I), as added by section 4(b)—

6 (1) in the fourth sentence, by inserting “, and  
7 through the internet website of the Department of  
8 Labor, without charge.” after “Washington, D.C.”;

9 (2) in the fifth sentence, by striking “only for  
10 completeness” and inserting “for completeness, clear  
11 indicators of fraud or misrepresentation of material  
12 fact,”;

13 (3) in the sixth sentence, by striking “or obvi-  
14 ously inaccurate” and inserting “, presents clear in-  
15 dicators of fraud or misrepresentation of material  
16 fact, or is obviously inaccurate”; and

17 (4) by adding at the end the following: “If the  
18 Secretary’s review of an application identifies clear  
19 indicators of fraud or misrepresentation of material  
20 fact, the Secretary may conduct an investigation and  
21 hearing in accordance with paragraph (2).”.

22 (b) ENSURING PREVAILING WAGES ARE FOR AREA  
23 OF EMPLOYMENT AND ACTUAL WAGES ARE FOR SIMI-  
24 LARLY EMPLOYED.—Section 212(n)(1)(A) of the Immi-  
25 gration and Nationality Act (8 U.S.C. 1182(n)(1)(A)) is  
26 amended—

1           (1) in clause (i), in the undesignated matter fol-  
2           lowing subclause (II), by striking "and" at the end;

3           (2) in clause (ii), by striking the period at the  
4           end and inserting ", and"; and

5           (3) by adding at the end the following:

6                       “(iii) will ensure that—

7                       “(I) the actual wages or range  
8                       identified in clause (i) relate solely to  
9                       employees having substantially the  
10                      same duties and responsibilities as the  
11                      H-1B nonimmigrant in the geo-  
12                      graphical area of intended employ-  
13                      ment, considering experience, quali-  
14                      fications, education, job responsibility  
15                      and function, specialized knowledge,  
16                      and other legitimate business factors,  
17                      except in a geographical area there  
18                      are no such employees, and

19                      “(II) the prevailing wages identi-  
20                      fied in clause (ii) reflect the best  
21                      available information for the geo-  
22                      graphical area within normal com-  
23                      muting distance of the actual address  
24                      of employment at which the H-1B

1 nonimmigrant is or will be em-  
2 ployed.”.

3 (c) PROCEDURES FOR INVESTIGATION AND DISPOSI-  
4 TION.—Section 212(n)(2)(A) of the Immigration and Na-  
5 tionality Act (8 U.S.C. 1182(n)(2)(A)) is amended—

6 (1) by striking “(2)(A) Subject” and inserting  
7 “(2)(A)(i) Subject”;

8 (2) by striking the fourth sentence; and

9 (3) by adding at the end the following:

10 “(ii)(I) Upon receipt of a complaint under  
11 clause (i), the Secretary may initiate an inves-  
12 tigation to determine whether such a failure or  
13 misrepresentation has occurred.

14 “(II) The Secretary may conduct—

15 “(aa) surveys of the degree to which  
16 employers comply with the requirements  
17 under this subsection; and

18 “(bb) subject to subclause (IV), an-  
19 nual compliance audits of any employer  
20 that employs H-1B nonimmigrants during  
21 the applicable calendar year.

22 “(III) Subject to subclause (IV), the Sec-  
23 retary shall—

24 “(aa) conduct annual compliance au-  
25 dits of each employer that employs more

1 than 100 full-time equivalent employees  
2 who are employed in the United States if  
3 more than 15 percent of such full-time em-  
4 ployees are H-1B nonimmigrants; and

5 “(bb) make available to the public an  
6 executive summary or report describing the  
7 general findings of the audits conducted  
8 under this subclause.

9 “(IV) In the case of an employer subject to  
10 an annual compliance audit in which there was  
11 no finding of a willful failure to meet a condi-  
12 tion under subparagraph (C)(ii), no further an-  
13 nual compliance audit shall be conducted with  
14 respect to such employer for a period of not less  
15 than 4 years, absent evidence of misrepresenta-  
16 tion or fraud.”.

17 (d) PENALTIES FOR VIOLATIONS.—Section  
18 212(n)(2)(C) of the Immigration and Nationality Act (8  
19 U.S.C. 1182(n)(2)(C)) is amended –

20 (1) in clause (i)—

21 (A) in the matter preceding subclause (I),  
22 by striking “a condition of paragraph (1)(B),  
23 (1)(E), or (1)(F)” and inserting “a condition of  
24 paragraph (1)(B), (1)(E), (1)(F), (1)(H), or  
25 1(I)”;

1 (B) in subclause (I), by striking “\$1,000”  
2 and inserting “\$3,000”;

3 (2) in clause (ii)(I), by striking “\$5,000” and  
4 inserting “\$15,000”;

5 (3) in clause (iii)(I), by striking “\$35,000” and  
6 inserting “\$100,000”; and

7 (4) in clause (vi)(III), by striking “\$1,000” and  
8 inserting “\$3,000”.

9 (e) INITIATION OF INVESTIGATIONS.—Section  
10 212(n)(2)(G) of the Immigration and Nationality Act (8  
11 U.S.C. 1182(n)(2)(G)) is amended—

12 (1) in clause (i), by striking “In the case of an  
13 investigation” in the second sentence and all that  
14 follows through the period at the end of the clause;

15 (2) in clause (ii), in the first sentence, by strik-  
16 ing “and whose identity” and all that follows  
17 through “failure or failures.” and inserting “the  
18 Secretary of Labor may conduct an investigation  
19 into the employer’s compliance with the require-  
20 ments under this subsection.”;

21 (3) in clause (iii), by striking the second sen-  
22 tence;

23 (4) by striking clauses (iv) and (v);

24 (5) by redesignating clauses (vi), (vii), and (viii)  
25 as clauses (iv), (v), and (vi), respectively;



1 (6) in clause (iv), as so redesignated—

2 (A) by striking “clause (viii)” and inserting  
3 “clause (vi)”;

4 (B) by striking “meet a condition de-  
5 scribed in clause (ii)” and inserting “comply  
6 with the requirements under this subsection”;

7 (7) by amending clause (v), as so redesignated,  
8 to read as follows:

9 “(v)(I) The Secretary of Labor shall pro-  
10 vide notice to an employer of the intent to con-  
11 duct an investigation under clause (i) or (ii).

12 “(II) The notice shall be provided in such  
13 a manner, and shall contain sufficient detail, to  
14 permit the employer to respond to the allega-  
15 tions before an investigation is commenced.

16 “(III) The Secretary is not required to  
17 comply with this clause if the Secretary deter-  
18 mines that such compliance would interfere  
19 with an effort by the Secretary to investigate or  
20 secure compliance by the employer with the re-  
21 quirements of this subsection.

22 “(IV) A determination by the Secretary  
23 under this clause shall not be subject to judicial  
24 review.”;

1           (8) in clause (vi), as so redesignated, by strik-  
2       ing "An investigation" in the first sentence and all  
3       that follows through "the determination." in the sec-  
4       ond sentence and inserting "If the Secretary of  
5       Labor, after an investigation under clause (i) or (ii),  
6       determines that a reasonable basis exists to make a  
7       finding that the employer has failed to comply with  
8       the requirements under this subsection, the Sec-  
9       retary shall provide interested parties with notice of  
10      such determination and an opportunity for a hearing  
11      in accordance with section 556 of title 5, United  
12      States Code, not later than 60 days after the date  
13      of such determination."; and

14           (9) by adding at the end the following:

15                "(vii) If the Secretary of Labor, after a  
16           hearing, finds that the employer has violated a  
17           requirement under this subsection, the Sec-  
18           retary may impose a penalty pursuant to sub-  
19           paragraph (C).".

20   **SEC. 7. ADJUSTMENT OF STATUS FOR EMPLOYMENT-BASED**  
21                **IMMIGRANTS.**

22       (a) ADJUSTMENT OF STATUS FOR EMPLOYMENT-  
23   BASED IMMIGRANTS.—

1           (1) IN GENERAL.—Section 245 of such Act (8  
2       U.S.C. 1255) is amended by adding at the end the  
3       following:

4       “(n) ADJUSTMENT OF STATUS FOR EMPLOYMENT-  
5       BASED IMMIGRANTS.—

6           “(1) IN GENERAL.—An alien who has status  
7       under section 214, other than an alien described in  
8       subsection (c) (as remedied by subsection (k), as  
9       amended by the Fairness for High-Skilled Immi-  
10      grants Act of 2020) or subparagraph (B) or (C) of  
11      section 101(a)(15), and any eligible dependents of  
12      such alien, who has filed a petition or on whose be-  
13      half a petition has been filed for immigrant status  
14      pursuant to subparagraph (E) or (F) of section  
15      204(a)(1), may file an application with the Secretary  
16      of Homeland Security for adjustment of status if  
17      such petition was approved not less than two years  
18      before the date on which the application for adjust-  
19      ment of status is filed, regardless of whether an im-  
20      migrant visa is immediately available on that date.  
21      For any dependent child who files an application  
22      under this subsection, that individual may continue  
23      to qualify as a dependent child for purposes of the  
24      application regardless of the individual’s age or  
25      whether the principal beneficiary is deceased at the

1 time an immigrant visa becomes available. Except as  
2 otherwise provided in paragraphs (3), (4), and (5),  
3 an alien who files an application under this sub-  
4 section shall be eligible for work authorization and  
5 travel permission on the same terms as an alien who  
6 files an application under subsection (a).

7 “(2) AVAILABILITY.—An adjustment of status  
8 application filed pursuant to paragraph (1) may not  
9 be approved until the date on which an immigrant  
10 visa becomes available. An admissible alien who has  
11 properly filed such an application shall have the  
12 same status as an alien who files under subsection  
13 (a).

14 “(3) DUTIES, HOURS, AND COMPENSATION.—  
15 The terms and conditions of a qualifying employ-  
16 ment position offered to an alien who has filed a pe-  
17 tition or on whose behalf a petition has been filed,  
18 for immigrant status pursuant to subparagraph (E)  
19 or (F) of section 204(a)(1), including duties, hours,  
20 and compensation, during the period following the  
21 filing of an application for adjustment under para-  
22 graph (1) and before a visa becomes immediately  
23 available, must be commensurate with the terms and  
24 conditions applicable to the employer’s similarly situ-  
25 ated United States workers in the area of employ-

1       ment. If the employer does not employ and has not  
2       recently employed more than two similarly situated  
3       U.S. workers in the area of employment, the em-  
4       ployer nevertheless remains obligated to attest that  
5       the terms and conditions of the alien's employment  
6       are commensurate with the terms and conditions of  
7       employment for other similarly situated United  
8       States workers in the area of employment. 'Similarly  
9       situated United States workers' includes United  
10      States workers performing similar duties, subject to  
11      similar supervision, and with similar educational  
12      backgrounds, industry expertise, employment experi-  
13      ence, levels of responsibility, and skill sets as the  
14      alien in the same geographic area of employment as  
15      the alien. The duties, hours, and compensation of  
16      such aliens are 'commensurate' with those offered to  
17      United States workers employed by the employer in  
18      the same area of employment when the employer can  
19      show that the duties, hours, and compensation are  
20      consistent with the range of such terms and condi-  
21      tions the employer has offered or would offer to  
22      similarly situated United States employees.

23       “(4) ENFORCEMENT.—A principal applicant  
24      applying for adjustment pursuant to paragraph (1)  
25      shall file a Confirmation of Bona Fide Job Offer or

1 Portability with any request for an employment au-  
2 thorization document. Any employment authoriza-  
3 tion document issued to such a principal applicant  
4 shall expire after three years, and another Confirma-  
5 tion of Bona Fide Offer or Portability shall be filed  
6 with any request for a renewal of employment au-  
7 thorization. No final decision on an application  
8 under paragraph (1) may be issued without a filing  
9 of a Confirmation of Bona Fide Job Offer or Port-  
10 ability by the principal applicant received within 12  
11 months of such decision. A principal applicant shall  
12 provide sufficient information to verify compliance  
13 with paragraph (3), and an indication that the filing  
14 is to ensure compliance for an adjustment applicant  
15 under this subsection, when the applicant files a  
16 Confirmation. A principal applicant shall also pro-  
17 vide a signed letter from his or her current or pro-  
18 spective employer attesting that the terms and con-  
19 ditions of the alien's employment are commensurate  
20 with the terms and conditions of employment for  
21 other similarly situated United States workers in the  
22 area of employment. If a required Confirmation is  
23 not timely received by United States Citizenship and  
24 Immigration Services, the underlying Application to  
25 Adjust Status filed under paragraph (1), including

1 the applications for eligible dependents, shall be de-  
2 nied. In adjudicating the Application to Adjust Sta-  
3 tus, when an immigrant visa becomes available,  
4 United States Citizenship and Immigration Services  
5 shall request the filing of a Confirmation of Bona  
6 Fide Job Offer or Portability if a Confirmation of  
7 Bona Fide Job Offer or Portability has not been  
8 filed within the previous 12 months and may con-  
9 sider the validity of any Confirmation filing that has  
10 not already been reviewed and found satisfactory. If  
11 the most recent Confirmation filing or prior filings  
12 not previously found satisfactory do not warrant a  
13 finding of compliance with section 204(j) or para-  
14 graph (3), United States Citizenship and Immigra-  
15 tion Services shall issue a Notice of Intent to Deny  
16 the underlying Application to Adjust Status pro-  
17 viding an opportunity for further evidence to be sub-  
18 mitted on such deficiency after which any applicant  
19 that does not meet his or her burden of proof shall  
20 receive a denial of the underlying Application to Ad-  
21 just Status and the applications of eligible depend-  
22 ents.

23 “(5) LIMITATION ON WORK AUTHORIZATION.—  
24 An alien who was neither authorized to work nor eli-  
25 gible to request work authorization at the time an

1 application was filed under paragraph (1) shall not  
2 be eligible to receive work authorization pursuant to  
3 paragraph (1) or section 274a.12(c)(9) of title 8,  
4 Code of Federal Regulations.

5 “(6) CONFIRMATIONS OF BONA FIDE JOB  
6 OFFER OR PORTABILITY FEE.—

7 “(A) IN GENERAL.— Notwithstanding any  
8 other provision of law, the Secretary of Home-  
9 land Security shall charge and collect a fee in  
10 the amount of \$2,000 for each Confirmation of  
11 Bona Fide Job Offer or Portability filed under  
12 this subsection.

13 “(B) DEPOSITS.—The fees collected under  
14 subparagraph (A) shall be deposited and used  
15 as follows:

16 “(i) Fifty percent of such fees shall be  
17 deposited into the Immigration Examina-  
18 tions Fee Account established by section  
19 286(m) and available as provided in this  
20 subsection.

21 “(ii) Fifty percent of such fees shall  
22 be deposited into the Treasury as miscella-  
23 neous receipts.”.

24 (b) CONFORMING AMENDMENT.— Section 245(k) of  
25 the Immigration and Nationality Act (8 U.S.C. 1255(k))



1 is amended by adding "or (n)" after "pursuant to sub-  
2 section (a)".

3 (c) EFFECTIVE DATE.—

4 (1) This section and the amendments made by  
5 this section—

6 (A) shall take effect one year after the  
7 date of enactment of this Act; and

8 (B) except as provided in paragraph (2),  
9 shall cease to have effect as of the date that is  
10 nine years after that date of enactment.

11 (2) This section shall continue in effect with re-  
12 spect to any alien who has filed an application under  
13 this section any time prior to the date on which this  
14 section otherwise ceases to have effect.

15 **SEC. 8. LIMIT ON ADJUSTMENT OF STATUS FROM H-1B**  
16 **NONIMMIGRANT OR H-4 NONIMMIGRANT TO**  
17 **EB IMMIGRANT.**

18 (a) IN GENERAL.—Section 245 of the Immigration  
19 and Nationality Act (8 U.S.C. 1235), as amended by sec-  
20 tion 7, is further amended by adding at the end the fol-  
21 lowing:

22 "(o) LIMIT ON ADJUSTMENT OF STATUS FROM H-  
23 1B NONIMMIGRANT OR H-4 NONIMMIGRANT TO EB IM-  
24 MIGRANT.—

1           “(1) IN GENERAL.—In applying this section to  
2       an alien who is (or has been during the most recent  
3       2-year period) a nonimmigrant described in section  
4       101(a)(15)(H)(i)(b), or to the spouse or any minor  
5       children of such alien who is (or has been during the  
6       most recent 2-year period) an H-4 nonimmigrant—

7           “(A) the number of such aliens (including  
8       the spouses and children of such aliens) granted  
9       an adjustment of status to that of an immi-  
10      grant described in section 203(b) or otherwise  
11      issued an immigrant visa under this Act in a  
12      fiscal year—

13           “(i) during the period beginning on  
14      the date of enactment of this subsection  
15      and ending on the date on which the ninth  
16      fiscal year after the effective date ends,  
17      may not exceed 70 percent of the total  
18      number of employment-based immigrants  
19      admitted in such fiscal year; and

20           “(ii) after the date on which the ninth  
21      fiscal year after the effective date ends,  
22      may not exceed 50 percent of the total  
23      number of employment-based immigrants  
24      admitted in such fiscal year; and

1                   “(B) the limitations set forth<sup>in</sup> <sup>1</sup>subpara-  
2                   graph (A) shall not apply to any such alien (or  
3                   the spouse or children of such alien) if such  
4                   alien—

5                   “(i) has graduated from medical  
6                   school and will be performing services in  
7                   the United States as a member of the med-  
8                   ical profession; or

9                   “(ii) has been granted a national in-  
10                  terest waiver by U.S. Citizenship and Im-  
11                  migration Services under section  
12                  203(b)(2)(B).

13               “(2) EFFECTIVE DATE DEFINED.—In this sub-  
14               section, the term ‘effective date’ means the first day  
15               of the second fiscal year beginning after the date of  
16               enactment of this subsection.”.

17               (b) UNUSED EMPLOYMENT-BASED IMMIGRANT  
18               VISAS.—Any immigrant visas reserved under section  
19               203(b) of the Immigration and Nationality Act (8 U.S.C.  
20               1153(b)) for employment-based immigrants that are not  
21               needed for an employment-based immigrant may be issued  
22               to aliens described in subparagraph in section  
23               101(a)(15)(H)(i)(b) of the Immigration and Nationality  
24               Act (8 U.S.C. 1101(a)(15)(H)(i)(b)).

1 SEC. 9. PROHIBITION ON ADMISSION OR ADJUSTMENT OF  
2 STATUS OF ALIENS AFFILIATED WITH THE  
3 MILITARY FORCES OF THE PEOPLE'S REPUB-  
4 LIC OF CHINA OR THE CHINESE COMMUNIST  
5 PARTY.

6 The Secretary of Homeland Security shall not ~~admit~~  
7 ~~to the United States, or~~ adjust status of <sup>λ</sup> any alien affli-  
8 ated with the military forces of the People's Republic of  
9 China or the Chinese Communist Party, as determined by  
10 the Secretary of Homeland Security, in consultation with  
11 the Secretary of State, the Secretary of Defense, the At-  
12 torney General, <sup>the Secretary of the Treasury,</sup> and the Director of National Intelligence.